

Message Text

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ACTION EUR-25

INFO OCT-01 EA-11 ISO-00 FEA-02 SS-20 SCI-06 NSC-07 HEW-08

DOT-00 INT-08 HUD-02 DODE-00 CEQ-02 EB-11 IO-14

CIAE-00 PM-07 INR-10 L-03 NEA-10 NSAE-00 PA-04 RSC-01

PRS-01 SPC-03 USIA-15 TRSE-00 SAJ-01 COME-00 FAA-00

EPA-04 DRC-01 /177 W

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FM AMEMBASSY TOKYO

TO SECSTATE WASHDC PRIORITY 485

INFO AMEMBASSY CANBERRA

AMEMBASSY THE HAGUE

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USMISSION NATO

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STATE ALSO FOR T/IEP

E.O. 11652: NA

TAGS: SENV, NATO, JA

SUBJ: CCMS: JAPANESE PARTICIPATION

REF: A) STATE 32489, B) STATE 44309, C) CANBERRA 1353, D) TOKYO
3062, E) STATE 32482, F) STATE 14689, G) STATE 35840, H)
STATE 11322

SUMMARY: FOREIGN MINISTRY OFFICIALS' RECENT ACCOUNT OF GOJ
ACTIONS AND ATTITUDES TOWARD CCMS ACTIVITIES IN PAST FOUR YEARS
AFFORDS LITTLE PROSPECT OF FUTURE PARTICIPATION IN CCMS
ACTIVITIES BY GOJ. END SUMMARY.

1. ON MARCH 4, SCICOUNS AND SCIOFF ACCOMPANIED JAMES SCHOLLAERT,
DEPARTMENT'S CCMS OFFICER, AND DR. FREDERICK MORSE, NSF
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CONSULTANT, ON CALL ON YIKINORI WATANABE, HEAD, AND MASATSUNE

KATSUNO, OFFICIAL, INTERNATIONAL ECONOMY DIVISION, ECONOMIC AFFAIRS BUREAU, MINISTRY OF FOREIGN AFFAIRS. SPECIFIC PURPOSE WAS TO DISCUSS JAPANESE PARTICIPATION IN CCMS PROJECT ON SOLAR HEATING AND COOLING OF BUILDINGS (RETELS E AND F), BUT CONVERSATION RANGED OVER JAPANESE PARTICIPATION IN ALL CCMS ACTIVITIES. THROUGHOUT DISCUSSIONS DEPT AND EMBREPS PRESENTED ADVANTAGES OF JAPANESE PARTICIPATION IN CCMS ACTIVITIES IN AFFIRMATIVE LIGHT, AND INDICATED US READINESS TO SEEK FORMULA WHICH WOULD ALLOW SUCH PARTICIPATION.

2. WATANABE SAID THAT JAPANESE PARTICIPATION IN SOLAR PILOT STUDY WOULD BE "VERY DIFFICULT," IN VIEW OF CCMS LINK WITH NATO AND AWKWARD POSITION IN WHICH GOJ COULD BE PUT IF JAPANESE PARTICIPATION IN ANY ACTIVITY OF NATO CAME TO ATTENTION OF OPPOSITION PARTIES' DIET MEMBERS. WATANABE ALSO RELATED GOJ ATTITUDE TO PROVISIONS IN JAPANESE CONSTITUTION WHICH RESTRICT MILITARY ACTIVITY. WATANABE POINTED OUT THAT GOJ COULD NOT OBJECT TO PARTICIPATION BY JAPANESE REPRESENTATIVES FROM PRIVATE SECTOR IN CCMS ACTIVITIES, BUT STRESSED THAT EVEN STAFF OF NATIONAL UNIVERSITIES ARE REGARDED AS GOVT EMPLOYEES AND SHOULD NOT RPT NOT ASSOCIATE WITH CCMS ACTIVITIES.

3. WATANABE ALSO INQUIRED WHETHER RESEARCH AND DEVELOPMENT INITIATIVES RELATING TO THE WASHINGTON ENERGY CONFERENCE LIKELY TO BE LINKED TO CCMS ARRANGEMENTS. IF SO, HE INDICATED, GOJ WOULD BE OBLIGED TO SUGGEST OECD AS A MORE APPROPRIATE FORUM.

4. CALLS ON MR. NAOZO MABUCHI, HEAD, GENERAL AFFAIRS DIVISION, AND OTHERS OF AGENCY OF INDUSTRIAL SCIENCE AND TECHNOLOGY (AIST), MINISTRY OF INTERNATIONAL TRADE AND INDUSTRY (MITI) ON MARCH 5 AND ON DR. TADAFUMI SAKAI, DIRECTOR-GENERAL, AND OTHERS OF NATIONAL INSTITUTE OF RESOURCES, SCIENCE AND TECHNOLOGY AGENCY, ON MARCH 6, ESTABLISHED INTEREST ON PART OF TECHNICAL EXPERTS IN PARTICIPATING IN MULTILATERAL COOPERATION, BUT THESE OFFICIALS RECOGNIZED THAT POLITICAL DECISION ON FORUM IS MATTER FOR FONOFF TO DECIDE. DR. MORSE RECEIVED USEFUL INFORMATION ON STATE OF JAPANESE DEVELOPMENT OF SOLAR ENERGY SYSTEMS FOR HEATING AND COOLING IN THESE VISITS.

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5. IN SECOND LENGTHY MEETING OF SCHOLLAERT WITH KATSUNO MARCH 6, KATSUNO REVIEWED HISTORY OF JAPANESE PARTICIPATION IN ESV PROJECT THROUGH BILATERAL MOU WITH US. MOU HAD BEEN CONCLUDED IN NOVEMBER 1970 WITH UNDERSTANDING THAT COOPERATION WOULD BE BILATERAL. FONOFF DID NOT RPT NOT KNOW OF 1971 ANNEX (CONCLUDED BY MITI AND MINISTRY OF TRANSPORT WITH DOT), ALLOWING TRANSMITTAL OF INFORMATION TO THIRD COUNTRIES WITH APPROVAL OF GOVT CONCERNED, UNTIL "RECENTLY." KATSUNO

ALSO STATED THAT, AT TIME OF CCMS KYOTO CONFERENCE IN 1973, FONOFF LEARNED OF PRESENCE OF NATO FLAG AND OFFICIALS AT PREVIOUS ESV CONFERENCES AND OF REVIEW OF CONFERENCE REPORT BY NORTH ATLANTIC COUNCIL. THUS FONOFF ARRANGED THAT NO CCMS SIGN BE DISPLAYED AT KYOTO CONFERENCE. PROFESSOR GUNNAR RANDERS, NATO ASSISTANT SECRETARY-GENERAL FOR SCIENTIFIC AFFAIRS, WAS NOT INVITED. (CHECK OF RECORDS INDICATES THAT MITI LIAISON OFFICIAL EXPRESSED WILLINGNESS TO INVITE RANDERS AS OBSERVER (NOT TO SPEAK), BUT NATO BUDGETARY LIMITATIONS PRECLUDED TRIP. UPSHOT WAS THAT NO INVITATION WAS ACTUALLY ISSUED. SEE USNATO 691, 2/7/73.)

KATSUNO SAID THAT MITI HAD BEEN ASKED NOT TO SEND ANY REPRESENTATIVES TO FIFTH ESV CONFERENCE IN ENGLAND IF NATO FLAG, OFFICIALS, OR REPORT WERE INVOLVED.

6. BROADENING DISCUSSION TO INCLUDE OTHER PROJECTS BESIDES ESV, KATSUNO POINTED OUT THAT FONOFF HAS ESTABLISHED ITSELF AS THE CHANNEL FOR COMMUNICATION TO OTHER GOJ AGENCIES ON SUBJECT OF INVITATIONS TO CCMS CONFERENCES AND MEETINGS. IF SUCH CONFERENCES HAD "REFERENCE TO" CCMS, KATSUNO STATED, FONOFF "PROBABLY" WOULD NOT EVEN INFORM PERSON OFFICIALLY INVITED. CITING, AMONG OTHERS, ITALIAN INVITATION TO CCMS ROAD SAFETY MEETING IN JUNE 1971, BRITISH INVITATION TO ESV MEETING IN MAY 1973, AND US INVITATIONS TO JOIN ADVANCED HEALTH CARE DELIVERY SYSTEMS PROJECT IN JANUARY AND SEPTEMBER 1972 AND IN NOVEMBER 1973, KATSUNO AFFIRMED THAT ALL OF THEM HAD BEEN DECLINED.

7. MUCH OF SECOND MEETING DEVOTED TO EFFORTS BY SCHOLLAERT TO FIND FORMULA UNDER WHICH JAPAN WOULD BE ABLE TO PARTICIPATE IN CCMS ACTIVITIES. KATSUNO CLEAR THAT SUBSTANTIVE INVOLVEMENT OF CCMS WOULD MAKE GOJ PARTICIPATION INFEASIBLE. KATSUNO SAID THAT "PROBABLY" THERE WOULD BE NO OBJECTION IF A CCMS MEETING WERE ADVANCED AS HAVING "COME OUT OF" CCMS, SO LONG AS IT IS NOT A LIMITED OFFICIAL USE

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PART OF IT. FOR EXAMPLE, KATSUNO SAID THAT GOJ DID NOT OBJECT TO IMCO OIL SPILL PROJECT, WHICH SCHOLLAERT INDICATED HAD ORIGINATED UNDER CCMS AUSPICES, BECAUSE IMCO IS PART OF UN FAMILY.

8. EMBASSY COMMENT: ALTHOUGH EMBASSY RECOGNIZES USEFULNESS OF MULTILATERAL SCIENTIFIC AND TECHNOLOGICAL COOPERATION AS ADJUNCT TO BILATERAL COOPERATION, AND TENDS TO FEEL GOJ UNDULY SENSITIVE TO CCMS-NATO ASSOCIATION, IT CLEAR THAT THIS ATTITUDE IS DEEPLY HELD AND GOJ WILL NOT PARTICIPATE IN CCMS PROJECTS AS NOW CONSTITUTED. DIFFICULTIES MAY BE EXPECTED IN ALL CURRENTLY PENDING CCMS TOPICS:

PROPOSED ENERGY CONSERVATION PROJECT (REFTELS A,B,D), NAMING OF JAPANESE COORDINATORS FOR GEOTHERMAL (REFTEL H), AND SOLAR (REFTELS E AND F) ENERGY PROJE

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